# VERMONT EDUCATION HEALTH INITIATIVE, INC. AUDIT REPORT

JUNE 30, 2022 AND 2021

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### Sullivan, Powers & Co., P.C.

CERTIFIED PUBLIC ACCOUNTANTS

77 Barre Street P.O. Box 947 Montpelier, VT 05601 802/223-2352 www.sullivanpowers.com Fred Duplessis, CPA Richard J. Brigham, CPA Chad A. Hewitt, CPA Wendy C. Gilwee, CPA VT Lic. #92-000180

#### Independent Auditor's Report

Board of Directors Vermont Education Health Initiative, Inc. 52 Pike Drive Berlin, Vermont 05602

#### **Opinions**

We have audited the accompanying financial statements of the Vermont Education Health Initiative, Inc. as of and for the year ended June 30, 2022 and 2021, and the related notes to the financial statements, which collectively comprise the Vermont Education Health Initiative, Inc.'s basic financial statements as listed in the Table of Contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Vermont Education Health Initiative, Inc. as of June 30, 2022 and 2021, and the respective changes in financial position and cash flows for the years then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Basis for Opinions**

We conducted our audits in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Vermont Education Health Initiative, Inc., and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Vermont Education Health Initiative, Inc.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Vermont Education Health Initiative, Inc.'s ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Vermont Education Health Initiative, Inc.'s internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Vermont Education Health Initiative, Inc.'s ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Vermont Education Health Initiative, Inc.

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis on pages 4 through 8 and the financial information listed as Tables 1 and 2 in the table of contents be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements taken as a whole. Schedules 1 and 2 are presented for purposes of additional analysis and are not a required part of the basic financial statements. These schedules have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

Sullivan, Powers & Company

September 28, 2022 Montpelier, Vermont VT Lic. #92-000180

#### VERMONT EDUCATION HEALTH INITIATIVE

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

For The Year Ended June 30, 2022

The Vermont Education Health Initiative (VEHI) is a self-funded Intermunicipal Insurance Association, operating under the authority of the Vermont Department of Financial Regulation since 2013. VEHI's mission is to offer high-quality employee benefit options and related services in a cost effective manner on behalf of its member municipalities and Vermont State Teacher Retirement System (VSTRS). As a member organization, VEHI provides a range of benefit plans for Vermont school district employees and VSTRS retirees. VEHI plays an active role in all areas of health care as well as related medical and dental benefit plan designs, financing, marketing, risk management, wellness, consumer education and customer service.

VEHI was incorporated on July 1, 1996 under the Nonprofit Corporation Act and as such all revenue is exempt from Federal and State income taxes under Internal Revenue Code Section 115.

As of October 1, 2018, VEHI is governed by the Vermont School Boards Association (VSBA) and the Vermont National Education Association (VT-NEA). VEHI has no staff but has a service agreement with both the Vermont School Boards Insurance Trust (VSBIT) and the VT-NEA to manage the organization.

#### Fiscal 2022 Highlights and Overall Financial Position

During the year ending June 30, 2022, VEHI, partnered with Blue Cross Blue Shield of Vermont and Northeast Delta Dental to provide health insurance to 144 and dental insurance coverage to 105 school districts and related organizations.

VEHI's program contributions totaled \$303,292,958 in 2022 and lost \$2,151,364 in net investment activity. VEHI holds \$1,245,604 in contribution receivable and \$7.1 million in claims liabilities as of June 30, 2022.

VEHI's overall net position increased by \$11.6 million in 2022: from \$44.8 to \$56.4 million. The Health Program's net position increased by \$12.5 million. The Dental Program's net position decreased by \$966,712.

#### The Financial Statements

VEHI's financial statements are a series of reports that detail financial information using enterprise fund accounting and financial reporting. They are prepared in accordance with GASB 34 and GASB 37. VEHI uses the accrual basis method of accounting in preparing its financial statements.

The statement of revenues, expenses, and changes in net position presents the results of VEHI's operations. The statement reports all revenues and expenses and reconciles the beginning and end of year net position balances.

The statement of net position includes all the Corporation's assets and liabilities. The statement also presents the balance of assets in excess of liabilities, or net position.

The statement of cash flows supplements these statements providing relevant information about cash receipts and payments to the Corporation.

#### FINANCIAL INFORMATION

#### SUMMARY OF REVENUE AND EXPENSES

	<u>2022</u>	<u>2021</u>
Operating Revenues:	303,296,958	297,619,557
Operating Expenses:		
Net Change in Health/Dental Claims Paid and Reserved	260,410,065	269,796,321
Capitation-Health	1,644,590	2,166,337
Reinsurance & Administration-Health/Dental	18,971,089	18,892,064
Assessments	4,651,875	4,668,893
Other Expenses	<u>3,887,650</u>	<u>4,226,050</u>
Total Operating Expenses	289,565,269	<u>299,749,665</u>
Operating Income/(Loss)	<u>13,731,689</u>	<u>(2,130,108)</u>
Non-operating Revenue		
Total Investment Activity	(2,151,364)	<u>2,720,167</u>
Change in Net Position	11,580,325	590,059
Net Position - Beginning of Year	44,837,241	44,247,182
Net Position - End of Year	56,417,566	44,837,241

#### Revenues

VEHI's fiscal 2022 operations resulted in an increase in net position of \$11.6 million following the 2021 increase of \$590 thousand. VEHI raised the health rates between 8.3%-18.5% for 2022 depending on the plan chosen. The majority of the subscribers elect the Gold CDHP plan. The rate increase for this plan was 9.6%. Despite this increase, overall contribution revenue only increased 2% due to a change in membership effective January 1, 2022 discussed later under economic factors. Dental rates for 2022 were increased from 0% - 4% as each member is experience rated. All revenues are considered operating revenues except for investment income. VEHI earned \$303.3 million in operating revenues versus \$297.6 million in total expenses in 2022. All 2022 operating revenues come primarily from program contributions which increased \$4.9 million for health in 2022. Dental contributions increased \$748 thousand.

Investments are held at the Peoples United Bank and with the Vanguard Group in the form of money market accounts, government and corporate bonds, and mutual funds. VEHI earned \$448 thousand in interest and dividends in 2022, up from \$376 thousand in 2021. VEHI recorded negative market change of \$2,564,229 following a gain of \$2,381,410 in 2021. This decline is consistent with overall market conditions nationwide.

#### **Expenses**

VEHI's largest expense is the actual claims paid by Blue Cross Blue Shield of Vermont and Northeast Delta Dental. These are reimbursed directly by VEHI and totaled \$260.4 million in 2022, \$9.4 million less than the 2021 claims expense. Capitation expense decreased by \$521,747.

Reinsurance and administrative expenses paid to Blue Cross Blue Shield of Vermont and Northeast Delta Dental make up \$18.9 million of total expenses in 2022, an increase of \$79 thousand from 2022.

In 2013, both the State and Federal governments began assessing health and dental plans in order to pay for initiatives in health care reform. For 2022 assessments total \$4.65 million; \$4.6 million for the State of Vermont, \$110 thousand for Federal PCOR, and \$25 thousand for out of state assessments. This compares to \$4.67 million for 2021; \$4.5 million for State of Vermont, \$114 thousand for Federal PCOR, and \$24 thousand for out of state assessments.

VEHI incurred other expenses in the amount of \$3.9 million, a decrease of \$338,400 from 2021. VEHI offers the PATH (Planned Action Toward Health) Program to all members. This expense, in the amount of \$2.06 million, makes up the majority of other expenses. PATH expenses decreased \$162,223 from 2021. VEHI's primary objective is to control related claims costs while helping members to obtain health and dental care in the most effective manner. PATH, VEHI's wellness program, facilitates this objective. Participation in PATH programs increased from 10,552 participants in 2021 to 10,952 in 2022. Other expenses also include administrative services provided to VEHI by VSBIT and the VT-NEA. For the year ending June 30, 2022, VEHI incurred expenses of \$1.3 million in accordance with administrative services contracts with these entities. VEHI also contracts with Remedy Analytics for to bring additional expertise and analytical tools to the pharmacy arena. For 2022 the Remedy fee decreased \$150 thousand, from \$525 thousand to \$375 thousand. The remaining \$163 thousand of other expenses was paid directly to vendors by VEHI.

### CONDENSED FINANCIAL INFORMATION SUMMARY OF NET POSITION

	2022	<u>2021</u>
Assets:		
Cash and investments	59,077,895	57,773,460
Other Assets	7,128,384	7,582,847
Total Assets	66,206,279	65,356,307
Liabilities:		
Deferred Revenue	1,172,658	1,065,178
Other Payables	<u>8,616,055</u>	19,453,888
Total Liabilities	<u>9,788,713</u>	20,519,066
Net Position:		
Unrestricted Net Position	<u>56,417,566</u>	44,837,241
Total Net Position	<u>56,417,566</u>	44,837,241
Total Liabilities and Net Position	66,206,279	65,356,307

#### Assets

Cash and investments are held at the Peoples United Bank and at the Vanguard Group in the form of money market accounts and government and corporate bonds.

Other assets totaling \$7.1 million consists mainly of a working fund deposit in the amount of \$5.4 million maintained by Blue Cross Blue Shield of Vermont. This account is a non-interest bearing cash account used to pay claims and is estimated to be one week's claims payable. VEHI also held \$1.2 million in contribution receivable as of June 30, 2022; down from \$890 thousand as of June 30, 2021.

#### Liabilities

VEHI collected \$1,172,658 in contribution for fiscal year 2023 prior to June 30, 2022 due to payment timing by our member schools.

Other payables of \$8.6 million consist primarily of claims payable to Blue Cross Blue Shield of Vermont and Northeast Delta Dental in the amount of \$7.1 million. Claims payable as of June 30, 2021 totaled \$16.9 million. The large decrease is a result of increased outstanding pharmacy rebates due to VEHI which reduces outstanding claims liabilities.

Remaining payables include, \$541 thousand due for state and federal assessments, \$13,255 in accrued administration fees to process the claims payable, \$947 thousand due to other vendors.

#### **Economic Factors**

For fiscal year 2022, the Department of Financial Regulation approved rate increases ranging from 8.3% to 18.5% for the four plan offerings for active employees. This was an overall increase of 9.8% for active school employees. VSTRS received an overall decrease of 8.1%, with a 6.9% increase for Medicare-primary retirees and a 17% increase for pre-Medicare retirees.

For fiscal year 2023, the Department of Financial Regulation approved rate increases ranging from 2.8% to 5.2% for the four plan offerings for active employees. This was an overall increase of 5% for active school employees. VSTRS received a decrease of 27.4% for Medicare-primary retirees VSTRS 65 plan and a pro forma to pro forma 13.6% increase for pre-Medicare retirees for the first half of FY 23. As of January 1, 2023 VSTRS is moving to a calendar year deductible, therefore these rates will only be in effect for six months of fiscal year 2023.

Effective January 1, 2022, approximately 6,700 members moved out of VEHI as the Vermont State Teachers' Retirement System chose to move all Medicare eligible members to a Medicare Advantage Plan with Vermont Blue Advantage. VEHI continues to provide them with administrative support and the PATH wellness benefit for a monthly per member charge. As a result of this change contribution revenue was decreased along with associated claims and capitation expenses.

Dental insurance contributions remained unchanged for fiscal year 2022 for the third year in a row. For 2023 rates were raised from 0%-4% based on the members incurred claims.

#### Requests for Information

The financial report is designed to provide a general overview of VEHI's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to Vermont Education Health Initiative, Inc., 52 Pike Drive, Berlin, VT 05602.

#### VERMONT EDUCATION HEALTH INITIATIVE, INC. STATEMENT OF NET POSITION JUNE 30, 2022 AND 2021

	2022	2021
<u>ASSETS</u>		
Current Assets:		
Cash - Note 2	\$ 1,863,335	\$ 0
Investments - Note 2	57,214,560	57,773,460
Accrued Interest Receivable	19,825	714
Contributions Receivable	1,245,604	889,852
Working Fund Deposit - Note 3	5,370,000	4,931,103
Other Receivables - Note 4	371,081	1,689,592
Prepaid Expenses - Note 5	121,874	71,586
Total Current Assets	66,206,279	65,356,307
TOTAL ASSETS	\$ 66,206,279	\$ 65,356,307
LIABILITIES AND NET POSITION		
Current Liabilities:		
Cash Overdraft - Note 2	\$ 0	\$ 1,173,578
Accounts Payable	947,185	576,191
Assessments Payable	541,202	810,648
Unearned Revenue - Note 6	1,172,658	1,065,178
Claims Payable - Note 7	5,052,909	5,960,224
Claims to be Paid - Note 8	2,061,504	10,918,174
Reserve for Unallocated Loss Adjustment Expenses	13,255	15,073
Total Current Liabilities	9,788,713	20,519,066
Total Liabilities	9,788,713	20,519,066
Net Position:		
Unrestricted Net Position	56,417,566	44,837,241
Total Net Position - Note 9	56,417,566	44,837,241
TOTAL LIABILITIES AND NET POSITION	\$ 66,206,279	\$ 65,356,307

The accompanying notes are an integral part of this financial statement.

## VERMONT EDUCATION HEALTH INITIATIVE, INC. STATEMENT OF REVENUE, EXPENSES AND CHANGES IN NET POSITION FOR THE YEARS ENDED JUNE 30, 2022 AND 2021

		2022		2021
Operating Revenues:				
Health Contributions	\$	295,598,481	:	\$ 290,661,919
Dental Contributions		7,694,477		6,946,138
Administrative Performance Revenue - Note 10	,	4,000		11,500
Total Operating Revenues		303,296,958		297,619,557
Operating Expenses:				
Net Change in Health Claims Paid and Reserved - Note 11		253,316,394		262,811,972
Net Change in Dental Claims Paid and Reserved - Note 11		7,093,671		6,984,349
Reinsurance - Health - Note 12		3,656,942		3,445,639
Capitation - Health		1,644,590		2,166,337
Assessments - Note 13		4,651,875		4,668,893
Program Administration - Health		14,746,068		14,941,428
Program Administration - Dental		568,079		504,997
General and Administrative Expenses - Note 14		1,828,544		2,004,722
Wellness Grants and Expenses	ı	2,059,106		2,221,328
Total Operating Expenses		289,565,269		299,749,665
Operating Income/(Loss)	•	13,731,689		(2,130,108)
Nonoperating Revenues/(Expenses):				
Investment Income/(Loss)		(2,115,938)		2,757,099
Investment Fees		(35,426)		(36,932)
Total	,	(2,151,364)		2,720,167
Change in Net Position		11,580,325		590,059
Net Position - Beginning of Year	•	44,837,241		44,247,182
Net Position - End of Year	\$	56,417,566	;	\$ 44,837,241

The accompanying notes are an integral part of this financial statement.

#### VERMONT EDUCATION HEALTH INITIATIVE, INC. STATEMENT OF CASH FLOWS FOR THE YEARS ENDED JUNE 30, 2022 AND 2021

		2022	<u>-</u>	2021
Cash Flows from Operating Activities:	Ф	202 044 606	¢	200 420 607
Cash Received from Health and Dental Contributions Cash Received from Administrative Performance Revenue	\$	303,044,686	\$	298,420,697
Cash Paid for Health and Dental Claims		4,000		11,500 (271,078,692)
Cash Paid for Reinsurance, Capitation and Administration		(268,855,539) (20,617,497)		(21,078,692)
Cash Paid for Assessments		(4,921,321)		(4,624,803)
Cash Paid for General and Administrative Expenses		(1,507,838)		(1,968,151)
Cash Paid for Wellness Grants and Expenses		(2,059,106)		
Cash Faid for Weitness Grants and Expenses	_	(2,039,100)	-	(2,221,328)
Net Cash Provided/(Used) by Operating Activities		5,087,385		(2,515,300)
Cash Flows from Noncapital Related Financing Activities:		0	-	0
Cash Flows from Capital and Related Financing Activities:	_	0	-	0
Cash Flows from Investing Activities:				
Net (Increase) Decrease in Investments		(2,005,329)		812,597
(Increase) Decrease in Working Fund Deposit		(438,897)		(306,873)
Cash Received from Interest and Dividends		429,180		377,452
Cash Paid for Investment Fees		(35,426)	-	(36,932)
Net Cash Provided/(Used) by Investing Activities		(2,050,472)	-	846,244
Net Increase/(Decrease) in Cash and Cash Equivalents		3,036,913		(1,669,056)
Cash and Cash Equivalents, Beginning of Year	_	(1,173,578)	· <del>-</del>	495,478
Cash and Cash Equivalents, End of Year	\$	1,863,335	\$	(1,173,578)
Reconciliation of Operating Income/(Loss) to Net Cash				
Provided/(Used) by Operating Activities				
Operating Income/(Loss)	\$	13,731,689	\$	(2,130,108)
Changes in Operating Assets and Liabilities:				
Decrease/(Increase) in Contributions Receivable		(355,752)		306,528
Decrease/(Increase) in Other Receivables		1,318,511		(1,069,223)
Decrease/(Increase) in Prepaid Expenses		(50,288)		84,601
Increase/(Decrease) in Accounts Payable		370,994		(48,030)
Increase/(Decrease) in Assessments Payable		(269,446)		44,090
Increase/(Decrease) in Other Liabilities		0		0
Increase/(Decrease) in Unearned Revenue		107,480		506,112
Increase/(Decrease) in Claims Payable/Claims to be Paid		(9,763,985)		(213,148)
Increase/(Decrease) in Reserve for Unallocated Loss		•		
Adjustment Expenses	_	(1,818)	_	3,878
Net Cash Provided/(Used) by Operating Activities	\$	5,087,385	\$ <u>_</u>	(2,515,300)

The accompanying notes are an integral part of this financial statement.

Vermont Education Health Initiative, Inc. (herein, "VEHI") was established in 1996 by the Vermont National Education Association (VT-NEA) and the Vermont School Boards Insurance Trust (VSBIT) to provide schools and related organizations with health insurance and other related coverage.

VEHI is considered an Intermunicipal Insurance Association under Vermont law and is regulated by the Vermont Department of Financial Regulation. Membership in VEHI is limited to municipal school districts and their instrumentalities and agencies.

School Districts joining VEHI must remain members for a minimum of one year. A member may withdraw from VEHI after that time by giving ninety (90) day notice. In 2016, the Board added a twenty-four (24) month waiting period for a member to rejoin after leaving either program. VEHI currently provides health coverage to 144 schools and related organizations and dental coverage to 105 schools and related organizations.

The major accounting policies followed by VEHI are presented below to assist the reader in evaluating the financial statements.

#### Note 1: SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies adopted by VEHI conform to generally accepted accounting principles (GAAP) as applicable to governmental entities. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing accounting and financial reporting principles.

VEHI reports itself as a business-type activity as defined in GASB 34. Business-type activities are financed in whole or in part by fees charged to external parties. Business-type activities distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses result from providing services and producing and delivering goods in connection with VEHI's principal ongoing operations. The principal operating revenues of VEHI includes health contributions and fees received from providing services. Operating expenses include health claims paid and the costs of providing services and operating all programs. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Basis of accounting refers to when revenues and expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied.

The financial statements of VEHI are reported using the accrual basis of accounting. Revenues are recognized in the period in which the applicable coverage is provided and expenses are recognized in the period in which they are incurred, regardless of when the related cash flow takes place.

## Note 1: (Cont'd)

The financial statements of VEHI are reported using the economic resources measurement focus. This means that all assets and liabilities associated with the operation of VEHI (whether current or noncurrent) are included on the balance sheet (or statement of net position). Fund equity (i.e., total net position) is segregated into net investment in capital assets (if applicable); restricted net position; and unrestricted net position. Operating statements present increases (i.e., revenues) and decreases (i.e., expenses) in net total position.

The presentation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

VEHI incorporated as a Nonprofit Corporation under the Nonprofit Corporation Act. All their revenue is exempt from Federal and State income taxes under Internal Revenue Code Section 115 which pertains to political subdivisions.

Health and Dental contributions and other fees are recognized in the period of coverage.

Health insurance contributions are determined by VEHI with analysis from Blue Cross and Blue Shield of Vermont and approved by the Vermont Department of Financial Regulation. Blue Cross and Blue Shield pays the actual health claims filed by members of VEHI and requests reimbursement by VEHI. The agreement provides for stop loss coverage of \$750,000 per individual for 2022 and 2021. VEHI discontinued its aggregate coverage in 2019.

Dental insurance contributions for participating school districts are individually determined by VEHI with analysis from an independent actuarial consultant. Rates are approved by the Vermont Department of Financial Regulation. Northeast Delta Dental pays the actual dental claims filed by members of VEHI and requests reimbursement by VEHI.

Cash includes amounts in demand deposits. Cash does not include cash equivalents in the investment accounts.

Investments with readily determinable fair values are reported at their fair values. Unrealized gains and losses are included in revenue.

VEHI categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

VEHI uses the allowance method for uncollectible accounts. The allowance for doubtful accounts as of June 30, 2022 and 2021 is \$-0-.

## Note 1: (Cont'd)

The liability for claims to be paid include estimates by management of incurred losses not yet paid by Blue Cross and Blue Shield of Vermont and Northeast Delta Dental on behalf of VEHI. The liability is based upon the available data of the amount necessary to cover the ultimate cost of losses, however, actual loss experience may not conform to the actuarial and statistical assumptions used in determining the estimated amounts for such liability. Accordingly, the ultimate liability could be significantly in excess of or less than the amount indicated. As adjustments to these estimates become necessary, such adjustments are reflected in current operations.

#### Note 2: CASH AND INVESTMENTS

Cash and Investments as of June 30, 2022 and 2021 consist of the following:

	<u>2022</u>	<u>2021</u>
Cash – Deposits (Overdraft) with Financial Institutions	\$ <u>1,863,335</u>	\$ <u>(1,173,578)</u>
Investments: Investments - Mutual Funds *	57,214,560	57,773,460
Total Investments	57,214,560	57,773,460
Total Cash and Investments	\$ <u>59,077,895</u>	\$ <u>56,599,882</u>

At June 30, 2022, VEHI's operating account had both a book balance and a bank balance of \$1,863,335. At June 30, 2021, the book balance was \$(1,173,578) and bank balance was \$563,207.

- \* At June 30, 2022, \$17,841,406 was invested in the Dreyfus Government Cash Management Institutional Fund and \$30,169,779 was invested in the Vanguard Short-Term Bond Index Fund which includes bonds by various issuers and \$9,203,375 was invested in the Vanguard Total Stock Market Index Fund which includes stocks by various issuers.
- \* At June 30, 2021, \$31,225,482 was invested in the Dreyfus Government Cash Management Institutional Fund and \$17,797,878 was invested in the Vanguard Short-Term Bond Index Fund which includes bonds by various issuers and \$8,750,100 was invested in the Vanguard Total Stock Market Index Fund which includes stocks by various issuers.

The cash account is linked with the Dreyfus Government Cash Management Institutional Fund investment such that excess balances are swept daily to maximize interest earned. Because the cash balance is kept at a minimum, at June 30, 2021, outstanding checks caused the cash account to be in an overdraft position. This was resolved the next day with bank deposits and transfers from the investment account.

## Note 2: (Cont'd)

VEHI's Board of Directors has established an investment policy which indicates which types of investments VEHI can own. VEHI has two classes of investments, Class A and Class B. Class A funds can only be invested in cash equivalents that have a maturity that will meet the projected cash flow needs on a month to month basis. Class B funds can be invested in near cash equivalents having a maturity of five (5) years or less at the time of purchase, money market mutual funds and/or equity investments that mirror, to the extent possible, the performance of the entire market.

Investments of operating funds shall be limited to insured bank deposits, repurchase agreements, U.S. Treasury or agency securities, money market funds, and commercial paper rated A-1 or P-1 or better by Standard & Poor's and Moody's, respectively, or funds which invest in similar instruments. Additionally, with respect to fixed income investments, the minimum average credit quality of these investments shall be investment grade (Standard & Poor's BBB; Moody's Baa) or higher. No one issuer, except the U.S Treasury or a sponsored agency, can exceed 10% of the market value of the portfolio. No one debt issue, except those of the U.S. Treasury or a sponsored agency, can exceed 5% of the market value of the portfolio.

Effective June 7, 2013, VEHI re-organized as an Intermunicipal Insurance Association under Regulation I-90-1. This statute limits how operating funds may be invested. VEHI's investment policy is in compliance with these restrictions.

#### Custodial Credit Risk

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, VEHI will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party.

The custodial credit risk for investments is the risk that, in the event of failure of the counter-party (e.g. broker-dealer) to a transaction, VEHI will not be able to recover the value of its investments or collateral securities that are in possession of another party.

The account with the People's United Bank requires minimum daily balances and the residual amounts are transferred to People's United Bank Investment Services and are invested in cash equivalents.

VEHI's mutual funds are open-ended and are not exposed to custodial credit risk.

Note 2: (Cont'd)

The custodial credit risk for cash deposits is as follows:

	_	2	022	2	_	2021					
	_	Book		Bank	_	Book		Bank			
	_	Balance		Balance	_	Balance	_	Balance			
Insured/(FDIC)	\$	250,000	\$	250,000	\$	0	\$	250,000			
Uninsured, Uncollateralized	_	1,613,335		1,613,335	_	0	_	313,207			
	_	_			_						
Total	\$	1,863,335	\$	1,863,335	\$	0	\$_	563,207			

The difference between the book and the bank balance is due to reconciling items such as deposits in transit and outstanding checks.

#### Interest Rate Risk

Interest rate risk is the risk that changes in market rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. All of the securities in the mutual funds, except the Vanguard Total Stock Market Index Fund, mature in one (1) year or less.

#### Credit Risk

Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. The mutual funds are not rated.

#### Concentration of Credit Risk

The limitations on the amount that can be invested in any one issuer are disclosed previously in the investment policy. No investments, other than mutual funds, represented more than 5% of total investments at June 30, 2022 and June 30, 2021.

#### Fair Value

VEHI has the following recurring fair value measurements as of June 30, 2022 and 2021:

Quoted Market Prices (Level 1 Inputs):	<u>2022</u>	<u>2021</u>
Mutual Funds	\$ <u>57,214,560</u>	\$ <u>57,773,460</u>
Investments at Fair Value	\$ <u>57,214,560</u>	\$ <u>57,773,460</u>

#### Note 3: WORKING FUND DEPOSIT

The Working Fund Deposit consists of a non-interest bearing cash account in the amount of \$5,370,000 and \$4,931,103 at June 30, 2022 and 2021, respectively, that is maintained at Blue Cross and Blue Shield. This imprest account is used to pay claims by VEHI's claims processors. These are estimated to be one week's claims payable.

#### Note 4: OTHER RECEIVABLES

Other Receivables at June 30, 2022 consists primarily of \$370,064 of premiums and subsidy due from the Vermont State Teachers Retirement System.

Other Receivables at June 30, 2021 consists primarily of \$1,689,577 of Medicare Part D rebates earned and paid to the Vermont State Teachers Retirement System in June, 2021 but not credited to VEHI by Blue Cross and Blue Shield of Vermont until July, 2021.

#### Note 5: PREPAID EXPENSES

Prepaid expenses of \$121,874 and \$71,586 as of June 30, 2022 and 2021, respectively, represents payments made during the current fiscal year for products and services to be provided during the following fiscal year.

#### Note 6: <u>UNEARNED REVENUE</u>

Unearned revenue of \$1,172,658 as of June 30, 2022 represents health and dental insurance contributions received in advance for fiscal year 2023.

Unearned revenue of \$1,065,178 as of June 30, 2021 represents health and dental insurance contributions received in advance for fiscal year 2022.

#### Note 7: <u>CLAIMS PAYABLE</u>

The claims payable of \$5,052,909 as of June 30, 2022 represents \$4,773,821 of health claims and \$279,088 of dental claims due to Blue Cross and Blue Shield of Vermont and Northeast Delta Dental for benefits actually paid by them as of June 30, 2022 but not reimbursed by VEHI as of that date.

The claims payable of \$5,960,224 as of June 30, 2021 represents \$5,740,408 of health claims and \$219,816 of dental claims due to Blue Cross and Blue Shield of Vermont and Northeast Delta Dental for benefits actually paid by them as of June 30, 2021 but not reimbursed by VEHI as of that date.

#### Note 8: CLAIMS TO BE PAID

VEHI establishes claims liabilities based on estimates of the ultimate cost of claims that have been incurred but not paid or settled as of year end. Estimated amounts of reinsurance on unpaid claims are deducted from the unpaid claims. Claims liabilities are computed by management and actuaries using a variety of actuarial and statistical techniques. Adjustments to claims liabilities are charged or credited to expense in the periods in which they occur.

Claims to be paid of \$2,061,504 as of June 30, 2022 represents \$1,791,504 of health claims and \$270,000 of dental claims incurred as of June 30, 2022 but not paid by Blue Cross and Blue Shield of Vermont and Northeast Delta Dental as of that date.

Claims to be paid of \$10,918,174 as of June 30, 2021 represents \$10,708,174 of health claims and \$210,000 of dental claims incurred as of June 30, 2021 but not paid by Blue Cross and Blue Shield of Vermont and Northeast Delta Dental as of that date.

#### Note 9: <u>NET POSITION</u>

For the year ended June 30, 2022, VEHI has a reserve of net position which represents an operating surplus of \$56,417,566. This surplus will be used to help fund the health and dental programs to the reinsurance attachment point and to minimize future rate increases.

For the year ended June 30, 2021, VEHI has a reserve of net position which represents an operating surplus of \$44,837,241. This surplus will be used to help fund the health and dental programs to the reinsurance attachment point and to minimize future rate increases.

#### Note 10: ADMINISTRATIVE PERFORMANCE REVENUE

The Administrative Performance Revenue of \$4,000 and \$11,500 for 2022 and 2021, respectively, represents penalties per an agreement between Blue Cross and Blue Shield of Vermont and VEHI. Blue Cross and Blue Shield of Vermont is subject to penalties for failure to provide high levels of services as described in the agreement.

#### Note 11: <u>CLAIMS PAID AND PAYABLE</u>

An analysis of the net change in health and dental claims paid and payable is as follows:

	 2022	_	2021
Health Claims Paid (Net of Recoveries)	\$ 263,199,653	\$	263,012,993
Payable - End of Year	6,565,324		16,448,582
Less: Payable - Beginning of Year	 (16,448,582)		(16,649,603)
Net Change in Health Claims Paid and Reserved	\$ 253,316,395	\$	262,811,972
Dental Claims Paid (Net of Recoveries)	\$ 6,974,399	\$	6,996,476
Payable - End of Year	549,088		429,816
Less Payable - Beginning of Year	(429,816)	_	(441,943)
Net Change in Dental Claims Paid and Reserved	\$ 7,093,671	\$	6,984,349

#### Note 12: REINSURANCE

VEHI purchases reinsurance through Blue Cross Blue Shield of Vermont which limits the Trust's liability to \$750,000 per person per year thus protecting VEHI from large losses. The cost was \$3,656,942 and \$3,445,639 for 2022 and 2021 respectively. VEHI does not have aggregate reinsurance.

#### Note 13: <u>ASSESSMENTS</u>

For the year ending June 30, 2022 and 2021, assessments included \$4,474,390 and \$4,488,289, respectively, paid to Blue Cross and Blue Shield of Vermont for State mandated insurance fees. In 2022 and 2021, \$109,985 and \$114,069, respectively, was paid to the Department of the Treasury for the annual PCOR Fee. In 2022 and 2021, \$67,500 and \$66,535, respectively, was also paid to Northeast Delta Dental for the State HCCA assessment. These fees are for various State programs as follows:

## Note 13: (Cont'd)

During fiscal year 2016, the State consolidated two programs, the Vermont Information Technology Leaders (VITL), and the Vermont Health Care Claims Assessment (HCCA). VITL fees of .199% were effective October 1, 2009 and HCCA fees of .8% were effective October 1, 2011 on claims paid and capitation payments for Vermont residents. As consolidated programs, the State of Vermont assesses a fee of .999%.

Vermont Blueprint for Health (Blueprint) – This is a State of Vermont program that pays providers based on performance and the amount paid to providers is determined by the National Committee for Quality Assurance ratings. The State of Vermont maintains a table that provides a per member per month equivalent for the results reported.

Patient Centered Outcomes Research (PCOR) – This is a Federal fee on all memberships of \$2 per member per year for policies ending in the fiscal year 2014. Thereafter, the fee will increase at the cost of medical inflation and will continue through 2029 as provided by the Further Consolidated Appropriations Act, 2020. This assessment went into effect with the Patient Protection and Affordable Care Act of 2010. The fee for fiscal year 2022 and 2021 was \$2.79 and \$2.66, respectively, per member.

Assessment fees paid to Blue Cross and Blue Shield of Vermont and Northeast Delta Dental for State and Federal mandated insurance fees were as follows:

	<u>2022</u>	<u>2021</u>
HCCA	\$2,574,946	\$2,393,782
Blueprint	1,941,713	2,136,810
PCOR	109,985	114,069
Out of State Assessments	<u>25,231</u>	24,232
Totals	\$ <u>4,651,875</u>	\$ <u>4,668,893</u>

#### Note 14: GENERAL AND ADMINISTRATIVE EXPENSES

Most of the Vermont Education Health Initiative's administrative services are provided by VSBIT and VT-NEA. For the year ending June 30, 2022 and 2021, VEHI incurred general and administrative expenses of \$1,290,250 and \$1,303,815, respectively, in accordance with an administrative service contract with both VSBIT and VT-NEA.

The remaining \$538,294 and \$700,907 for the year ending June 30, 2022 and 2021, respectively, was paid directly to vendors by VEHI.

#### Note 15: RISK MANAGEMENT

VEHI is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; and natural disasters. VEHI maintains commercial insurance coverage. Management believes such coverage is sufficient to preclude any significant uninsured losses to VEHI. Settled claims have not exceeded this coverage in any of the past three fiscal years.

#### Note 16: AFFILIATED ORGANIZATIONS

The Vermont Education Health Initiative is governed by the Vermont National Education Association (VT-NEA) and the Vermont School Boards Association (VSBA).

The Vermont School Boards Insurance Trust, Inc. and the Vermont National Education Association (VT-NEA) jointly manage the Vermont Education Health Initiative (VEHI).

VEHI contracts with VSBIT to provide management, wellness and accounting services. VEHI paid VSBIT \$1,076,180 and \$1,088,606 for these services in 2022 and 2021, respectively. Furthermore, the President for VSBIT was the president for VEHI until October, 2019. Also, VEHI's Corporate Secretary is a VEHI board member. Beginning July 1, 2014, VEHI has a five (5) year contract with VSBIT for services. After the end of the initial five year term, the contract automatically renews for two (2) additional three (3) year terms. The contract can be cancelled by either party at the end of the initial term and each additional term.

VEHI contracts with VT-NEA to provide program and member services. VT-NEA was paid \$214,070 and \$215,209 for services in 2022 and 2021, respectively. The fee is subject to adjustment each year.

#### VERMONT EDUCATION HEALTH INITIATIVE, INC. CLAIMS DEVELOPMENT INFORMATION JUNE 30, 2022

This table illustrates how VEHI's earned revenues (net of reinsurance) and investment income compare to related costs of loss (net of loss assumed by reinsurers) and other expenses assumed by VEHI for the last ten (10) years. The rows of the table are defined as follows: (1) This line shows the gross of each fiscal year's earned contribution revenues and investment revenues. (2) This line shows each fiscal year's reinsurance and capitation premiums. (3) This line shows the net of each fiscal year's earned contribution revenues and investment revenues. (4) This line shows each fiscal year's other operating costs of VEHI including overhead and claims expense not allocable to individual claims. (5) This line shows VEHI's incurred claims and allocated claims adjustment expenses (both paid and accrued) as originally reported at the end of the first year in which the event that triggered coverage under the contract occurred (called policy year). (6) This section of rows shows the cumulative amounts paid as of the end of successive years for each policy year. (7) This section of rows shows how each policy year's incurred claims increased or decreased as of the end of successive years. This annual reestimation results from new information received on known claims, reevaluation of existing information on known claims, as well as emergence of new claims not previously known. (8) This line compares the latest reestimated incurred claims amount to the amount originally established (line 5) and shows whether this latest estimate of claims cost is greater or less than originally determined.

#### VERMONT EDUCATION HEALTH INITIATIVE, INC. CLAIMS DEVELOPMENT INFORMATION JUNE 30, 2022

		_	2012/13	2	013/14	20	2014/15 2015/16		2016/17 2017/18		2018/19		 2019/20		2020/21		2021/22			
1.	Gross Contribution and Investment Revenues	\$	245,024,843	\$ 26	57,907,885	\$ 27	6,177,685 \$	\$ 28	35,553,035	\$	305,885,229 \$		267,508,230 \$	249	,283,409	\$ 275,205,815	\$	300,365,156	\$	301,177,020
2.	Reinsurance and Capitation Premiums		14,099,987		7,197,659		7,033,506		6,796,007		6,424,168		5,190,399	5	,131,285	6,330,987		5,611,976		5,301,532
3.	Net Earned Required Contribution and Investment Revenues		230,924,856	26	60,710,226	26	59,144,179	27	78,757,028		299,461,061		262,317,831	244	,152,124	268,874,828		294,753,180		295,875,488
4.	Unallocated Expenses		19,257,731	2	20,531,034	2	2,783,885	2	22,548,115		21,590,201		21,770,389	22	,511,368	23,672,471		24,366,800		23,885,098
5.	Estimated Incurred Claim and Expense, End of Policy Year		224,835,668	23	34,301,608	24	7,689,300	24	19,855,083		264,141,456		249,083,464	229	,540,314	235,866,989		271,978,150		262,587,646
6.	Paid (cumulative) as of: End of Policy Year One Year Later		205,662,095 224,283,092		20,227,806 34,471,434		60,715,254 6,425,798		33,633,608 50,399,022		245,590,504 262,827,882		237,867,034 247,244,932		,145,123 ,916,942	218,775,443 233,685,160		255,099,752 269,800,570		255,473,234
7.	Reestimated Incurred Claims: End of Policy Year One Year Later		224,835,668 224,283,092		34,301,608 34,471,434		47,689,300 46,425,798		49,855,083 50,399,022		264,141,456 262,827,882		249,083,464 247,244,932		,540,314 ,916,942	235,866,989 233,685,160		271,978,150 269,800,570		262,587,646
8.	Increase/(Decrease) in Estimated Incurred Claims from End of Policy Year		(552,576)		169,826	(1	1,263,502)		543,939		(1,313,574)		(1,838,532)	7	,376,628	(2,181,829)		(2,177,580)		N/A

#### VERMONT EDUCATION HEALTH INITIATIVE, INC. RECONCILIATION OF CLAIMS LIABILITIES FOR THE YEARS ENDED JUNE 30, 2022 AND 2021

The schedule below presents the changes in health and dental claims liabilities:

	Н	Health		ental	Totals	
	2022	2021	2022	2021	2022	2021
Unpaid Claims and Allocated Claim Adjustment Expenses at Beginning of the Year	\$16,448,582_	\$16,649,603	\$ 429,816	\$ 441,943	\$16,878,398_	\$17,091,546_
Incurred Claims and Claim Adjustment Expenses: Provision for Insured Events of the Current Year	255,464,262	264,928,838	7,123,384	7,049,312	262,587,646	271,978,150
Increase/(Decrease) in Provision for Insured Events of Prior Years	(2,147,867)	(2,116,866)	(29,713)	(64,963)	(2,177,580)	(2,181,829)
Total Incurred Claims and Claim Adjustment Expenses	253,316,395	262,811,972	7,093,671	6,984,349	260,410,066	269,796,321
Payments: Claims and Allocated Claim Adjustment Expenses Attributable to Insured Events of the Current Year	248,898,938	248,480,256	6,574,296	6,619,496	255,473,234	255,099,752
Claims and Allocated Claim Adjustment Expenses Attributable to Insured Events of Prior Years	14,300,715	14,532,737	400,103	376,980	14,700,818	14,909,717
Total Payments  Total Unpaid Claims and Allocated Claim Adjustment Expenses at End of the Year	263,199,653 \$ 6,565,324	263,012,993 \$ 16,448,582	6,974,399 \$ 549,088	6,996,476 \$ 429,816	270,174,052 \$ 7,114,412	270,009,469 \$ 16,878,398

## VERMONT EDUCATION HEALTH INITIATIVE, INC. COMBINING STATEMENT OF NET POSITION JUNE 30, 2022

		Health		Dental	 Total
<u>ASSETS</u>					
Current Assets:					
Cash	\$	1,722,653	\$	140,682	\$ 1,863,335
Investments		49,597,717		7,616,843	57,214,560
Accrued Interest Receivable		18,328		1,497	19,825
Contributions Receivable		1,232,217		13,387	1,245,604
Working Fund Deposit		5,370,000		0	5,370,000
Other Receivables		371,081		0	371,081
Prepaid Expenses	_	114,520	-	7,354	121,874
Total Current Assets	_	58,426,516	-	7,779,763	66,206,279
TOTAL ASSETS	\$_	58,426,516	\$	7,779,763	\$ 66,206,279
<u>LIABILITIES AND NET POSITION</u>					
Current Liabilities:					
Accounts Payable	\$	781,085	\$	166,100	\$ 947,185
Assessments Payable		471,601		69,601	541,202
Unearned Revenue		1,157,384		15,274	1,172,658
Claims Payable		4,773,821		279,088	5,052,909
Claims to be Paid		1,791,504		270,000	2,061,504
Reserve for Unallocated Loss Adjustment Expenses	-	13,255	-	0	13,255
Total Current Liabilities	-	8,988,650	-	800,063	9,788,713
Total Liabilities	_	8,988,650	-	800,063	9,788,713
Net Position:					
Unrestricted Net Position	_	49,437,866	-	6,979,700	56,417,566
Total Net Position	_	49,437,866	-	6,979,700	56,417,566
TOTAL LIABILITIES AND NET POSITION	\$_	58,426,516	\$	7,779,763	\$ 66,206,279

## VERMONT EDUCATION HEALTH INITIATIVE, INC. COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET POSITION FOR THE YEAR ENDED JUNE 30, 2022

	Health	Dental	Total
O i D			
Operating Revenues:	¢ 205 500 401	¢ 7.604.477	¢ 202 202 050
Program Contributions	\$ 295,598,481	\$ 7,694,477	\$ 303,292,958
Administrative Performance Revenue	4,000	0	4,000
Total Operating Revenues	295,602,481	7,694,477	303,296,958
Operating Expenses:			
Net Change in Claims Paid and Reserved	253,316,394	7,093,671	260,410,065
Reinsurance	3,656,942	0	3,656,942
Capitation	1,644,590	0	1,644,590
Assessments	4,584,374	67,501	4,651,875
Program Administration	14,746,068	568,079	15,314,147
General and Administrative Expenses	1,461,066	367,478	1,828,544
Wellness Grants and Expenses	1,949,506	109,600	2,059,106
Total Operating Expenses	281,358,940	8,206,329	289,565,269
Operating Income/(Loss)	14,243,541	(511,852)	13,731,689
Nonoperating Revenues/(Expenses):			
Investment Income /(Loss)	(1,662,577)	(453,361)	(2,115,938)
Investment Fees	(33,927)	(1,499)	(35,426)
Total	(1,696,504)	(454,860)	(2,151,364)
Change in Net Position	12,547,037	(966,712)	11,580,325
Net Position - Beginning of Year	36,890,829	7,946,412	44,837,241
Net Position - End of Year	\$ 49,437,866	\$ 6,979,700	\$ 56,417,566